PORT OF COLUMBIA REQUEST FOR PROPOSAL FOR FIBER-TO-THE-PREMISE CULTURAL RESOURCES PLAN

Background:

The Port of Columbia (Project Owner) continues to work on deployment of broadband service to citizens of Columbia County. As authorized by statute (RCW 53.08.005, 53.08.370 & 53.08.370), the Port builds telecommunications infrastructure and offers it for use to telecommunications providers on an open access platform. The Port is beginning work on the Starbuck & E911 Broadband Project (Project) described below. The Starbuck and E911 Project is funded with Coronavirus Capital Project Funds distributed via the Washington State Community Economic Revitalization Board (CERB) and will be subject to both state and federal rules.

The Project is a fiber-to-the-home (FTTH) construction project with two geographically-distinct sections: The first will be located on existing utility poles and underground on public right-of-way within the Town of Starbuck and its adjacent outlying areas, and the second as an extension of the Dayton Community Broadband Project from the junction of North Touchet Road and Crall Hollow to the Thorn Tower communications hub. Aerial construction will be completed according to the utility pole owner's specification and permitted through existing pole attachment agreements with PacifiCorp and Columbia REA. Underground construction will be buried at depths of 3-4 feet in town or county rights-of-way.

The purpose of the project is to provide better communication for citizens and businesses in the small town of Starbuck, WA, and to improve communications for agencies that provide public safety services throughout the county, including the E911 system.

Submission:

Proposals will be received by the Port of Columbia in person or by mail at 1 Port Way, Dayton, WA 99328 or by email to jennie@portofcolumbia.org until 12 p.m., November 12, 2025, for Professional Services for the CERB-funded Starbuck & 911 Broadband Project.

For more information, please email jennie@portofcolumbia.org or call 509-382-2577.

Please identify proposals on the outside of the envelope as:

"CERB BROADBAND CONSTRUCTION PROFESSIONAL SERVICES- CULTURAL RESOURCES PLAN"

Statement of Need (Scope):

This Request for Proposals (RFP) is intended to solicit proposals from professional archeological consultants to supply the Project Owner with a Cultural Resources Plan for the Project.

The services expected to be delivered as part of this procurement must include but are not limited to:

- Prepare a Monitoring Plan for the project
- Prepare an Inadvertent Discovery Plan

Evaluation Criteria:

Proposals will be evaluated on the following criteria:

- Key staff qualifications/experience
- Experience with Cultural Resources Plans and WISSARD review
- Quality of outline of project elements and proposed timeline for completion
- Ability to deliver the services as outlined in the statement of need
- An estimate of the total costs of the Project
- The proposed timeline

Proposal Elements:

Proposals must include submission of the following information:

- Company profile, including qualifications (background, experience, applicable business licenses)
- Company experience in performing similar services
- References for previous similar services
- Other information demonstrating the firm's capabilities and qualifications to perform the anticipated services
- Outline of project elements and timeline for completion of each
- An estimate of the total costs of the Project

Contract:

The Project Owner may negotiate a contract with the firm it determines the most qualified, but the Project Owner shall have no obligation to enter any such negotiations and, if it does so, the Project Owner reserves the right to terminate the negotiations without obligation and not execute a contract for the services.

Proposal Terms and Conditions:

Proposals must be in writing and address each of the elements outlined in the Request for Proposal (RFP). Submittals should be mailed to 1 Port Way, Dayton, WA 99328 or emailed to jennie@portofcolumbia.org by November 12, 2025 at 12:00 PST. Proposals received after that date shall be considered subject to the acceptance of a prior received proposal. Faxed submissions will not be accepted. All submissions become the property of the Project Owner and will not be returned. All conditions contained in this RFP are considered accepted by the Proposer in any proposal submitted. The proposal pricing will remain in effect for at least ninety (90) days after the date of submission. Proposers shall submit signed proposals on company letterhead. Proposals by a partnership should be signed with the partnership name by one of the members of the partnership or by an authorized representative, followed in either case by the signature and title of the person signing. Proposals by corporations must be signed with the name of the corporation, followed by the signature and designation of the president, vice president, or person authorized to legally bind the corporation to a contract. By signing the Proposal, the signer acknowledges that they are authorized and duly bound to execute the document on behalf of the Proposer and that their signature is binding upon the Proposer.

The Project Owner reserves the right to request clarification of information submitted, and to request additional information to any submission. The Project Owner reserves the right to reject any and all proposals or to waive any irregularity. The Port of Columbia is an equal opportunity and affirmative action employer.

Small, minority and women-owned firms are encouraged to submit proposals.

The Port is an Equal Opportunity and Affirmative Action Employer. This project is (funded/partially funded) through the Washington State Community Economic Revitalization Board with federal funds from the U.S. Treasury ARPA Capital Project Funds.



PROJECT REVIEW SHEET

Request to initiate consultation for Governor's Executive Order 21-02, Special Legislative Projects and/or Section 106 projects

EZ/PROJECT REVIEW FORM

C E R B		New Consultation? ☐ YES ☐ NO ☐ ADDITIONAL INFORMATION PROVIDED PER REQUES
SECTION 1: PROJECT INFORMATION		Questions? Contact CERB at janea.delk@commerce.wa.gov or (360) 725-3151. You may also fi nd answers to your questions online at www.https://dahp.wa.gov/project-review.
Project Title:		Provide 1-2 sentence summary of the project.
Property Name: if applicable		
Project Address:		Check here if project involves multiple buildings or properties. If so, attach a table including all information in Sections 1 and 2 for each property.
City / State / Zip:	Cou	Inty: Township / Range / Section: Ieave blank if unsure
SECTION 2: PROJECT DESCRIPTION		
Project includes (check all that apply):	NEW CONSTRUCTION DEMOLITION	☐ GROUND DISTURBANCE ☐ REHABILITATION / RENOVATION ☐ ACQUISITION
Does the project involve any buildings or structures that are over 45 years old?	YES NO If yes, what is th	e Built Date? Source of date:
Does the project involve any properties determined eligible for or listed in the National Register of Historic Places or the Washington Heritage Register?	☐YES ☐ NO ☐ NOT SURE ☐ red	the building, structure or site already corded in WISAARD? YES NO NOT SURE *Contact DAHP If so, what is the Property ID # or Site #?
Are there any Federal funds, lands, permits	, or licenses involved in/required by the	is project? YES NO NOT SURE If Yes, what Federal Agency?
What is the nature of your request? (Check all that apply)	ESIGN DESIGN CONSTRUCTI	ON APPLYING FOR LOAN TRYING TO GET UNDER CONTRACT NOT SURE
SECTION 3: STATE AGENCY INFORMATI	ON	
State Agency:		Program Name: Direct Appropriaion?
Contact Person:	Phone:	e-mail:
Funding biennium?	Requested amount	Total project amount:
SECTION 4: CONTACT INFORMATION		
Submitter Name:	Sut	omitter Organization:
Submitter Address:	City	/ State / Zip:
Submitter Phone:	Sub	omitter e-mail:
SECTION 5: ATTACHMENTS		
Please email completed form and \Box	MAP - Be sure to show the project boundary property(ies). Attach on page 3.	and location of SITE PLAN / DRAWINGS - Indicate location and dates of buildings, proposed improvements and ground disturbance, etc.
	DESCRIPTION / SCOPE OF WORK - Describe	the project, including PHOTOGRAPHS - Attach digital photographs showing the project site, including images of all buildings and structures.
janea.delk@commerce.wa.gov	any ground disturbance. Narrative page 2.	— Site, including images of an buildings and structures.
DAHP DETERMINATION (DAHP USE ON	LY)	
■ EXEMPT FROM GEO 21-02 REVIEW	THE PROJECT WILL HAVE AN ADV IMPACT ON HISTORIC PROPER	
THERE ARE NO HISTORIC PROPERTIES IMPACTED BY THE PROPOSED PROJECT	DAHP REQUIRES ADDITIONAL IN ORDER TO COMPLETE REVIEW	
THE PROJECT WILL HAVE NO ADVERSE IMPACT ON HISTORIC PROPERTIES	☐ SURVEY REQUIRED ☐ MONITORING REQUIRED	IDP REQUIRED DATE



Instructions: Please describe the type of work to be completed. Be as detailed as possible to avoid a request for additional information. Be sure to describe all ground disturbing activities in the appropriate box below, and provide photos of areas of work.

SECTION 6: ADD'L PROJECT INFORM	MATION
Check here if building(s) over 45 years old will be altered or demolished. If so, please complete a DAHP EZ-2 Form through WISAARD for each building before submitting this form. Please include the Project Number generated by WISAARD for the EZ-2 Form here:	NOTE: To save this fillable form you must fill it out in Adobe Acrobat or use the PRINT to PDF function in Acrobat Reader. In Reader choose File > Print and choose Adobe PDF as the printer. The fill will save to your computer. Please be aware that this form may only initiate consultation. For some projects, CERB/DAHP may require additional information to complete our review such as plans, specifications, and photographs. An historic property inventory form may need to completed by a qualified cultural resource professional.
Provide the scope of work of the propos	sed project. Be specific of the physical work that will alter or modify the site. Do not provide narrative siting the reason for the
	york. Include the dimensions of the area to be disturbed:
	riving activities proposed. Include any work that alters the ground, including length, width, and depth of proposed ground.
If applicable, describe the ground distudisturbance:	rbing activities proposed. Include any work that alters the ground, including length, width, and depth of proposed ground



Instructions: Please attach a MAP of the Project Area. (Use WISAARD with USA Topo Basemap background. Click HERE for Snipping Tool Tutorial.

SECTION 7: MAP

Area 1 – STARBUCK: The proposed project is in the small rural town of Starbuck, WA in Columbia County. Dayton's zip code is 99359.



Area 2 – CRALL HOLLOW ROAD TOWERS: The proposed project is southeast of the city of Dayton, WA in Columbia County. Dayton's zip code is 99328.





Governor's Executive Order 21-02 Historic and Cultural Review Process & Checklist

Please remember that the GEO 21-02 process must be completed prior to the **start of construction**.

1a. Section 106 of the National Historic Preservation Act (Federal Funding)

The project is subject to Section 106 of the National Historic Preservation Act

Provide CERB Executive Director & Tribal Liaison with letter certifying Section 106 requirements have been completed.



☐ DAHP consultation complete

2. Federally-recognized Indian Tribes consultation (may involve multiple Tribes)*

Step 1:

- CERB Executive Director & Tribal Liaison will initiate consultation with the Tribe(s) and will send notification to:
 - > Tribal Cultural Resource Contact
 - Tribal Historic Preservation Officer
 - Tribal Chair
 - > Applicant

Step 2a:

No response received from Tribe after at least 30 days

☐ CERB Executive Director & Tribal Liaison will follow-up with a phone call and email

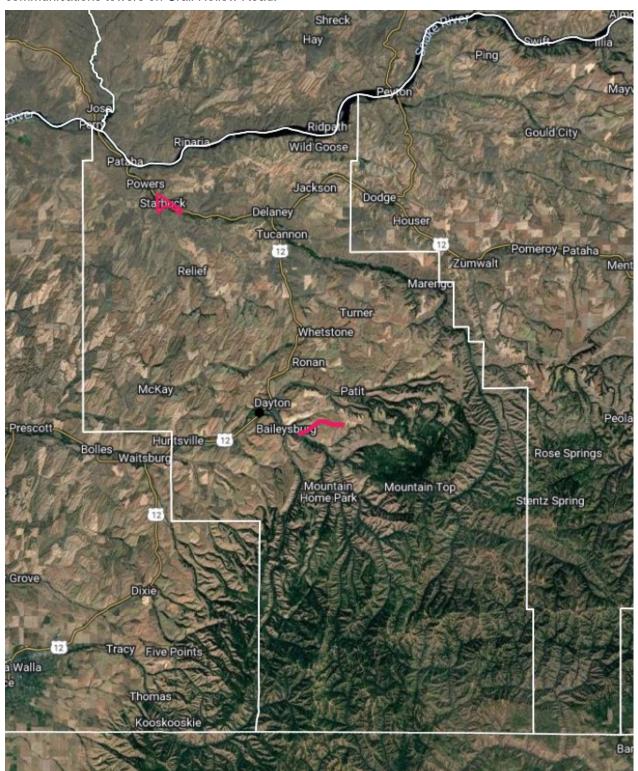
PROJECT LOCATION

CERB RURAL BROADBAND PROGRAM Port of Columbia County | 2025 Application

A KMZ of the proposed project can be found in the Google Drive Folder

OVERVIEW:

The proposed project will be in 2 areas within Columbia County, WA: The town of Starbuck and communications towers on Crall Hollow Road.



Area 1 – STARBUCK: The proposed project is in the small rural town of Starbuck, WA in Columbia County. Dayton's zip code is 99359.



Area 2 – CRALL HOLLOW ROAD TOWERS: The proposed project is southeast of the city of Dayton, WA in Columbia County. Dayton's zip code is 99328.





July 29, 2025

Janéa Stark CERB Department of Commerce PO Box 42525 Olympia, Washington 98504

Re: Port of Columbia Starbuck and E911 Broadband Project

Log No.: 2025-07-04695-CERB

Dear Janéa Stark:

Thank you for contacting our department pursuant to Executive Order 21-02. We have reviewed the materials you provided for the proposed *Port of Columbia Starbuck and E911 Broadband Project*. Columbia County, Washington.

We concur with a determination of No adverse cultural resource impact with the stipulations for a professional archaeological monitoring plan and for an unanticipated find plan for areas of proposed ground disturbance. Please provide the draft plans when available.

Please provide any correspondence or comments from concerned tribes or other parties that you receive.

Should archaeological or historic materials be encountered during project activities, work in the immediate vicinity must stop, the area secured, and the concerned tribes and this department notified

These comments are based on the information available at the time of this review and on behalf of the State Historic Preservation Officer in compliance with Executive Order 21-02. Should additional information become available, our assessment may be revised, including information regarding historic properties that have not yet been identified. Thank you for the opportunity to comment and a copy of these comments should be included in subsequent environmental documents.

Sincerely,

Robert G. Whitlam, Ph.D.

State Archaeologist (360) 890-2615

email: rob.whitlam@dahp.wa.gov





2102: Port of Columbia; Starbuck and E911 Broadband Project: CERB #F25-96430-033/DAHP #2025-07-04695

Stark, Janea (COM) <janea.stark@commerce.wa.gov>

Mon, Jul 28, 2025 at 11:09 AM

To: "Whitlam, Rob (DAHP)" < Rob. Whitlam@dahp.wa.gov>

Cc: Jennie Dickinson <jennie@portofcolumbia.org>

Rob,

The Community Economic Revitalization Board (CERB) has approved conditional funding to the Port of Columbia for the Starbuck and E911 Broadband Project. The project is located in Columbia County throughout Starbuck and outside of Dayton. In accordance to the Governor's Executive Order 21-02, CERB is formally initiating consultation with your office.

Project Description:

Starbuck, WA: Fiber-to-the-premise – 155 homes and businesses encompassing the entire Town of Starbuck and adjacent areas in northern Columbia County.

Dayton, WA: Fiber to Communication Hubs - extend fiber from the end of the Dayton Community Project on North Touchet Road to the Thorn Communications Hub to improve public safety communications for E911, fire district, and police.

Ground Disturbance includes:

Where underground construction is necessary, due to a lack of poles or access on the poles, the fiber will be buried at depths of 36-48" in city, county or state right-of-way. In these instances, conduit placed will be 1¼" HDPE SDR 11. Handhole placement will be limited to transitions and access points and will be placed in the city, county or state right-of-way.

The project that is located in Starbuck, WA is "high risk" area per DAHP's WISAARD.

The project that is located in Dayton, WA is "low risk" area per DAHP's WISAARD.

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April 4, 1997 – Washington EDA Projects 1996/97

The Walla Walla District is completing flood damage repair projects at a number areas in south east Washinton and southwest Idaho.

Included: Starbuck; Starbuck East Quad. And Starbuck West Quad T12 N, R 37 E, Sec. 13, 24 Repair flood damaged levee.

Conclusions: Not historic properties with the project footprint.

October 2011 - 2011 Cultural Resources Inventory of a Material Yard and Potential Reroutes and Impacts Associated with the Proposed Central Ferry-Lower Monumental Transmission Line Project, Walla Walla and Columbia Counties, Washington

The Bonneville Power Administration (BPA) is proposing to construct a new 500-kV transmission line located in Garfield, Columbia, and Walla Walla counties, Washington.

Summary and Conclusions: HRA conducted pedestrian and subsurface survey in the Central Ferry – Lower Monumental Transmission Line Project area for a proposed material yard and three access road reroutes. The survey of the material yard project area and three access road reroutes identified two archaeological sites (Sites 45CO251 and 45CO252). Both sites are scatters of historic farming equipment and neither site meets the criteria of eligibility for inclusion in the NRHP.

<u>March 9, 2022 - Cultural Resource Inventory for the Columbia County Public Works Starbuck Bridge Replacement Project</u>

Columbia County proposes to replace the existing Starbuck Bridge on Kellogg Hollow Road with a single-span, prestressed girder bridge. All work will occur within existing and newly acquired County ROW.

Results and Recommendations: Based on these findings, it is recommended the proposed project will have no adverse effect to historic properties, pursuant to 36 CFR 800.

Please let me know if you have any questions or comments.

Thank you,

Janea

Janéa (JZUH-nay) Stark

Executive Director & Tribal Liaison

Community Economic Revitalization Board (CERB)*

Chair, Infrastructure Assistance Coordinating Council (IACC)

Cell: 360.252.0812 | www.commerce.wa.gov/cerb

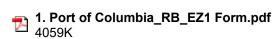
For up-to-date information, follow CERB on social media:

Facebook - Linkedin

* CERB (RCW 43.160) is an independent agency, housed within the Department of Commerce.



3 attachments



2. Vicinity Map - Starbuck and Dayton.pdf

3. Project Maps - Starbuck and Dayton.pdf

PLAN AND PROCEDURES FOR THE UNANTICIPATED DISCOVERY OF CULTURAL RESOURCES AND HUMAN SKELETAL REMAINS

	PROJECT, COUNTY WASHINGTON
1. INTRODUC	TION
The	(Project Manager) plans to construct the
	project. The purpose of this project is to The
•	inticipated Discovery Plan (UDP) outlines procedures to follow, in accordance with eral laws, if archaeological materials or human remains are discovered.
Project Mana	ger Contact:
NAME	
TITLE	
PHONE NUM	3ER
FMAIL	

2. RECOGNIZING CULTURAL RESOURCES

A cultural resource discovery could be prehistoric or historic. Examples include:

- An accumulation of shell, burned rocks, or other food related materials
- Bones or small pieces of bone,
- An area of charcoal or very dark stained soil with artifacts,
- Stone tools or waste flakes (i.e. an arrowhead, or stone chips),
- Clusters of tin cans or bottles, logging or agricultural equipment that appears to be older than 50 years,
- Buried railroad tracks, decking, or other industrial materials.

When in doubt, assume the material is a cultural resource.

3. ON-SITE RESPONSIBILITIES

<u>STEP 1: STOP WORK.</u> If any employee, contractor or subcontractor believes that he or she has uncovered a cultural resource at any point in the project, all work in the immediate area of the discovery must stop (typically a 10 foot radius, but depends on site conditions). The discovery location should be secured at all times.

<u>STEP 2: NOTIFY MONITOR.</u> If there is an archaeological monitor for the project, notify that person. If there is a monitoring plan in place, the monitor will follow its provisions.

STEP 3: NOTIFY CERB

CERB Contact:

Janéa Stark, Executive Director & Tribal Liaison (360) 252-0812 or janea.stark@commerce.wa.gov

CERB's Executive Director will make all other calls and notifications.

If human remains are encountered, treat them with dignity and respect at all times. Cover the remains with a tarp or other materials (not soil or rocks) for temporary protection in place and to shield them from being photographed. Do not call or speak with the media about the remains specifically.

4. FURTHER CONTACTS AND CONSULTATION

A. Project Manager's Responsibilities:

- <u>Protect Find</u>: The Project Manager is responsible for taking appropriate steps to protect the
 discovery site. All work will stop in an area adequate to provide for the total security,
 protection, and integrity of the resource. Vehicles, equipment, and unauthorized personnel
 will not be permitted to traverse the discovery site. Work in the immediate area will not
 resume until treatment of the discovery has been completed following provisions for
 treating archaeological/cultural material as set forth in this document.
- <u>Direct Construction Elsewhere On-site</u>: The Project Manager may direct construction away from cultural resources to work in other areas prior to contacting the concerned parties.
- <u>Contact the Department of Archaeology and Historic Preservation (DAHP)</u>: If the DAHP has not yet been contacted, the Project Manager will do so.
- <u>Identify Find</u>: The Project Manager will ensure that a qualified professional archaeologist
 examines the find to determine if it is archaeological. This will either be an archaeological
 consultant hired by the Project Manager or staff from DAHP.
 - If the discovery is determined not archaeological, work may proceed with no further delay.
 - If the discovery is determined to be archaeological, the Project Manager will continue with notification.
 - If the discovery is human remains or funerary objects, the Project Manager will ensure that the DAHP State Physical Anthropologist examines the find. If the discovery is determined to be human remains, the procedure described in Section 5 will be followed.
- <u>Notify DAHP</u>: The Project Manager will contact the involved federal or permitting agencies (if any) and the Department of Archaeology and Historic Preservation (DAHP).

Federal and/or Permitting Agencies:

Agency:
Name
Name
Title
Number
Email

Agency:
Name
Name
Name
Number
Email

<u>Department of Archaeology and Historic Preservation:</u>

Dr. Allyson Brooks Dr. Rob Whitlam
State Historic Preservation Officer State Archaeologist
360-586-3066 or 360-586-3064 360-586-3080

The Project Manager will contact the interested and affected Tribes.

Tribes consulted on this project are: (USE LIST OF CONTACTS SUPPLIED BY CERB)

Tribe:Tribe:NameNameTitleTitleNumberNumberEmailEmail

Tribe:Tribe:NameNameTitleTitleNumberNumberEmailEmail

B. Further Activities

- Archaeological discoveries will be documented as described in Section 6.
- Construction in the discovery area may resume as described in Section 7.

5. SPECIAL PROCEDURES FOR THE DISCOVERY OF HUMAN SKELETAL MATERIAL

Any human skeletal remains, regardless of antiquity or ethnic origin, will at all times be treated with dignity and respect.

If the project occurs on federal lands (e.g., national forest or park, military reservation) or Indian lands (e.g., reservations, allotments, communities) the provisions of the Native American Graves Protection and Repatriation Act of 1990 apply, and the responsible federal agency will follow its

provisions. Note that state highways that cross federal and Indian lands are on easements and are not owned by the state.

If the project occurs on non-federal lands, it will comply with applicable state laws, and the following procedure:

A. Notify Law Enforcement Agency and Coroner's Office:

In addition to the actions described in Sections 3 and 4, the Project Manager will immediately notify the local law enforcement agency and coroner's office.

The medical examiner (with assistance of law enforcement personnel) will determine if the remains are human, whether the discovery site constitutes a crime scene, and will notify DAHP if the remains are determined to be non-forensic.



B. Participate in Consultation:

Per RCW 27.44.055, RCW 68.50, and RCW 68.60, DAHP will have jurisdiction over non-forensic human remains and will make a determination of whether the remains are Indian or not, and notify all affected tribes.

C. Further Activities:

- Documentation of human skeletal remains and funerary objects will be agreed upon through the consultation process described in RCW 27.44.055, RCW 68.50, and RCW 68.60.
- When consultation and documentation activities are complete, construction in the discovery area may resume as described in Section 7.

6. DOCUMENTATION OF ARCHAEOLOGICAL MATERIALS

Archaeological deposits discovered during construction will be assumed eligible for inclusion in the National Register of Historic Places under Criterion D per 36CFR800.13(c) until a formal Determination of Eligibility is made. If the project does not have a federal nexus/compliance requirement, contact the CERB and DAHP regarding the possible need for an Emergency Excavation Permit per RCW27.53. In general, expect that:

All prehistoric and historic cultural material discovered during project construction will be
recorded by a professional archaeologist on State of Washington cultural resource site or
isolate form using standard techniques. Site overviews, features, and artifacts will be
photographed; stratigraphic profiles and soil/sediment descriptions will be prepared for
subsurface exposures. Discovery locations will be documented on scaled site plans and site
location maps.

- Cultural features, horizons and artifacts detected in buried sediments may require further
 evaluation using hand-dug test units. Units may be dug in controlled fashion to expose
 features, collect samples from undisturbed contexts, or interpret complex stratigraphy. A
 test excavation unit or small trench might also be used to determine if an intact occupation
 surface is present. Test units will be used only when necessary to gather information on the
 nature, extent, and integrity of subsurface cultural deposits to evaluate the site's
 significance. Excavations will be conducted using state-of-the-art techniques for controlling
 provenience.
- Spatial information, depth of excavation levels, natural and cultural stratigraphy, presence
 or absence of cultural material, and depth to sterile soil, regolith, or bedrock will be
 recorded for each probe on a standard form. Test excavation units will be recorded on unitlevel forms, which include plan maps for each excavated level, and material type, number,
 and vertical provenience (depth below surface and stratum association where applicable)
 for all artifacts recovered from the level. A stratigraphic profile will be drawn for at least one
 wall of each test excavation unit.
- Sediments excavated for purposes of cultural resources investigation will be screened through 1/8-inch mesh, unless soil conditions warrant ¼-inch mesh.
- All prehistoric and historic artifacts collected from the surface and from probes and
 excavation units will be analyzed, catalogued, and temporarily curated. Ultimate disposition
 of cultural materials will be determined in consultation with the federal agencies (if any),
 DAHP, and the affected tribes.

If assessment activity exposes human remains (burials, isolated teeth, or bones), the process described in Section 5 above will be followed.

7. PROCEEDING WITH CONSTRUCTION

Project construction outside the discovery location may continue while documentation and assessment of the cultural resources proceed. A Cultural Resources Specialist (either from DAHP, a consulting Tribe, or a professional consultant) must determine the boundaries of the discovery location. In consultation with DAHP and affected tribes, the Project Manager will determine the appropriate level of documentation and treatment of the resource. If federal agencies are involved, the agencies will make the final determinations about treatment and documentation.

Construction may continue at the discovery location only after the process outlined in this plan is followed and DAHP (and the federal agencies, if any) determine that compliance with state and federal laws is complete.